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### A BILL FOR AN ACT

RELATING TO WORKERS' COMPENSATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The purpose of this Act is to create equity 2 between the rights and benefits afforded to Hawaii's employees 3 and the fiscal needs of Hawaii's employers. This bill seeks to 4 ensure the stability of the State of Hawaii's workers' 5 compensation system and to protect it from experiencing the same 6 crippling hardships faced by other states. 7 Hawaii's workers' compensation system is broken. National 8 organizations have graded Hawaii's workers' compensation system 9 an "F", noting that Hawaii's system is moving from "bad to 10 worse." Hawaii's businesses are paying entirely too much for 11 workers' compensation insurance. 12 A recent national study ranked Hawaii third highest in the 13 entire nation in premiums, with Hawaii's employers paying on 14 average \$3.48 for every \$100 they pay in wages. California and 15 Florida, which are ranked number one and two for having the 16 highest premiums have saved their system by making necessary 17 reforms. Hawaii's local employers have seen their workers'

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- 1 compensation insurance premiums doubled and tripled in the last
- 2 five years. AM Best reported that premiums in Hawaii on an
- 3 average, increased twenty-four percent in 2003. Hawaii's
- 4 workers' compensation system has created a system where insurance
- 5 carriers are forced to stop insuring a company as soon as the
- 6 first workers' compensation claim is filed.
- 7 Workers' compensation reform remains the number one issue
- 8 for Hawaii's local businesses.
- 9 SECTION 2. Chapter 386, Hawaii Revised Statutes, is
- 10 amended by adding to Part III, four new sections to be
- 11 appropriately designated and to read as follows:
- 12 "§386-A Workers' compensation insurance fraud in the first
- 13 degree. (a) A person commits the offense of workers'
- 14 compensation insurance fraud in the first degree if the person
- 15 intentionally or knowingly violates section 386-98 and where the
- 16 value of the coverage, benefits, recovery, or compensation
- 17 obtained or attempted to be obtained or denied or attempted to
- 18 be denied exceeds \$20,000.
- 19 (b) Workers' compensation insurance fraud in the first
- 20 degree is a class B felony.
- 21 (c) For the purpose of this section, "intentionally" and
- 22 "knowingly" have the meanings given in section 702-206.

| 1                                | §386-B Workers' compensation insurance fraud in the second  |
|----------------------------------|---|
| 2                                | degree. (a) A person commits the offense of workers'  |
| 3                                | compensation insurance fraud in the second degree if the person   |
| 4                                | intentionally or knowingly violates section 386-98 and where the  |
| 5                                | value of the coverage, benefits, recovery, or compensation  |
| 6                                | obtained or attempted to be obtained or denied or attempted to  |
| 7                                | be denied exceeds \$300.  |
| 8                                | (b) Workers' compensation insurance fraud in the second   |
| 9                                | degree is a class C felony.   |
| 10                               | (c) For the purpose of this section, "intentionally" and  |
| 11                               | "knowingly" have the meanings given in section 702-206.   |
|                                  | S206 G. Warbarry companyation increases froud in the third  |
| 12                               | §386-C Workers' compensation insurance fraud in the third   |
| 13                               | degree. (a) A person commits the offense of workers'  |
|                                  | <u></u>   |
| 13                               | degree. (a) A person commits the offense of workers'  |
| 13<br>14                         | degree. (a) A person commits the offense of workers'  compensation insurance fraud in the third degree if the person  |
| 13<br>14<br>15                   | degree. (a) A person commits the offense of workers'  compensation insurance fraud in the third degree if the person  intentionally or knowingly violates section 386-98 and where the  |
| 13<br>14<br>15<br>16             | degree. (a) A person commits the offense of workers'  compensation insurance fraud in the third degree if the person  intentionally or knowingly violates section 386-98 and where the  value of the coverage, benefits, recovery, or compensation  |
| 13<br>14<br>15<br>16<br>17       | degree. (a) A person commits the offense of workers'  compensation insurance fraud in the third degree if the person  intentionally or knowingly violates section 386-98 and where the  value of the coverage, benefits, recovery, or compensation  obtained or attempted to be obtained or denied or attempted to  |
| 13<br>14<br>15<br>16<br>17       | degree. (a) A person commits the offense of workers' compensation insurance fraud in the third degree if the person intentionally or knowingly violates section 386-98 and where the value of the coverage, benefits, recovery, or compensation obtained or attempted to be obtained or denied or attempted to be denied is \$300 or less.  |
| 13<br>14<br>15<br>16<br>17<br>18 | <pre>degree. (a) A person commits the offense of workers' compensation insurance fraud in the third degree if the person intentionally or knowingly violates section 386-98 and where the value of the coverage, benefits, recovery, or compensation obtained or attempted to be obtained or denied or attempted to be denied is \$300 or less.  (b) Workers' compensation insurance fraud in the third</pre> |

| 1  | <u>§386</u> | -D Workers' compensation insurance fraud;               |
|----|-------------|---|
| 2  | administr   | ative penalties. (a) In lieu of or in addition to the   |
| 3  | criminal    | penalties set forth in sections 386-A, 386-B, or 386-C, |
| 4  | a person    | who commits workers' compensation insurance fraud as    |
| 5  | defined u   | nder section 386-98 may be subject to the               |
| 6  | administr   | ative penalties of restitution of the value of benefits |
| 7  | or paymen   | ts fraudulently received under this chapter, whether    |
| 8  | received    | from an employer, insurer, or the special compensation  |
| 9  | fund, to    | be made to the employer, insurer, or the special        |
| 10 | compensat   | ion fund from which the compensation was received, and  |
| 11 | one or mo   | re of the following:                                    |
| 12 | (1)         | A fine of not more than \$10,000 for each violation;    |
| 13 | (2)         | Suspension or termination of benefits in whole or in    |
| 14 |             | part;   |
| 15 | <u>(3)</u>  | Suspension or disqualification from providing medical   |
| 16 |             | care or services, vocational rehabilitation services,   |
| 17 |             | or any other service rendered for payment under this    |
| 18 |             | <pre>chapter;</pre>                                     |
| 19 | (4)         | Suspension or termination of payments for medical,      |
| 20 |             | vocational rehabilitation, or any other service         |
| 21 |             | rendered under this chapter;                            |

| 1  | (5)       | Recoupment by the insurer, employer, or special        |
|----|-----------|--|
| 2  |           | compensation fund of all payments made for medical     |
| 3  |           | care, medical services, vocational rehabilitation      |
| 4  |           | services, and all other services rendered for payment  |
| 5  |           | under this chapter; or                                 |
| 6  | (6)       | Reimbursement of attorney's fees and costs of the      |
| 7  |           | party or parties defrauded.                            |
| 8  | (b)       | With respect to the administrative penalties set forth |
| 9  | in subsec | tion (a), no penalty shall be imposed except upon      |
| 10 | issuance  | of a written complaint that specifically alleges a     |
| 11 | violation | of this section occurring within two years of the date |
| 12 | of that c | omplaint. A copy of the complaint specifying the       |
| 13 | alleged v | iolation shall be served upon the person charged. The  |
| 14 | director  | or board shall issue, where an administrative penalty  |
| 15 | is ordere | d, a written decision stating all findings following a |
| 16 | hearing h | eld not fewer than twenty days after the service of a  |
| 17 | written c | omplaint on the person charged. Any person aggrieved   |
| 18 | by the de | cision may appeal the decision under sections 386-87   |
| 19 | and 386-8 | <u>8.</u>  |
| 20 | (c)       | For the purpose of this section, "knowingly" means     |
| 21 | that a pe | rson has actual knowledge of the facts; and            |

1 (1) Acts in deliberate ignorance of the truth or falsity 2 of the facts; or 3 (2) Acts in reckless disregard of the truth or falsity of 4 the facts. 5 No proof of specific intent to defraud is required to prove that 6 a person acted "knowingly" with respect to the facts." 7 Section 3. Section 386-1, Hawaii Revised Statutes, is 8 amended by adding a new definition to be appropriately inserted 9 and to read as follows: ""Attending physician" means a doctor or physician who is 10 11 licensed to practice medicine pursuant to chapters 453-4 and 12 osteopathy pursuant to chapter 460, or dentistry pursuant to 13 chapter 448, or podiatry pursuant to chapter 463e, who is 14 primarily responsible for the treatment of a work related injury." 15 16 SECTION 4. Section 386-1, Hawaii Revised Statutes, is 17 amended by amending the definitions of "employment" and 18 "physician" to read as follows: 19 ""Employment" means any service performed by an individual 20 for another person under any contract of hire or apprenticeship, 21 express or implied, oral or written, whether lawfully or unlawfully entered into. It includes service of public 22

21

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(5)

1 officials, whether elected or under any appointment or contract 2 of hire express or implied. 3 "Employment" does not include the following service: Service for a religious, charitable, educational, or 4 5 nonprofit organization if performed in a voluntary or 6 unpaid capacity; 7 (2) Service for a religious, charitable, educational, or 8 nonprofit organization if performed by a recipient of 9 aid therefrom and the service is incidental to or in 10 return for the aid received; (3) Service for a school, college, university, college 11 12 club, fraternity, or sorority if performed by a 13 student who is enrolled and regularly attending 14 classes and in return for board, lodging, or tuition furnished, in whole or in part; 15 Service performed by a duly ordained, commissioned, or 16 (4) licensed minister, priest, or rabbi of a church in the 17 18 exercise of the minister's, priest's, or rabbi's 19 ministry or by a member of a religious order in the

exercise of nonsecular duties required by the order;

Service performed by an individual for another person

solely for personal, family, or household purposes if

| 1  |     | the cash remuneration received is less than \$225      |
|----|-----|--|
| 2  |     | during the current calendar quarter and during each    |
| 3  |     | completed calendar quarter of the preceding twelve-    |
| 4  |     | month period;  |
| 5  | (6) | Domestic, which includes attendant care, and day care  |
| 6  |     | services authorized by the department of human         |
| 7  |     | services under the Social Security Act, as amended,    |
| 8  |     | performed by an individual in the employ of a          |
| 9  |     | recipient of social service payments;                  |
| 10 | (7) | Service performed without wages for a corporation      |
| 11 |     | without employees by a corporate officer in which the  |
| 12 |     | officer is at least a twenty-five per cent             |
| 13 |     | stockholder;   |
| 14 | (8) | Service performed by an individual for a corporation   |
| 15 |     | if the individual owns at least fifty per cent of the  |
| 16 |     | corporation; provided that no employer shall require   |
| 17 |     | an employee to incorporate as a condition of           |
| 18 |     | employment; [and]                                      |
| 19 | (9) | Service performed by an individual for another person  |
| 20 |     | as a real estate salesperson or as a real estate       |
| 21 |     | broker, if all the service performed by the individual |

| 1  |      | for the other person is performed for remuneration     |
|----|------|--|
| 2  |      | solely by way of commission[ $\bar{\cdot}$ ];          |
| 3  | (10) | Service performed by a member of a limited liability   |
| 4  |      | company if the member is an individual and has a       |
| 5  |      | distributional interest, as defined in chapter 428, of |
| 6  |      | at least fifty per cent in the company; provided that  |
| 7  |      | no employer shall require an employee to form a        |
| 8  |      | limited liability company as a condition of            |
| 9  |      | employment;  |
| 10 | (11) | Service performed by a partner of a partnership, as    |
| 11 |      | defined in chapter 425, if the partner is an           |
| 12 |      | individual; provided that no employer shall require an |
| 13 |      | employee to become a partner as a condition of         |
| 14 |      | employment;  |
| 15 | (12) | Service performed by a partner of a limited liability  |
| 16 |      | partnership, if the partner is an individual and has a |
| 17 |      | transferable interest, as defined in section 425-127   |
| 18 |      | in the partnership of at least fifty per cent;         |
| 19 |      | provided that no employer shall require an employee to |
| 20 |      | form a limited liability partnership as a condition of |
| 21 |      | employment; and  |
| 22 | (13) | Service performed by a sole proprietor.                |

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1 As used in this [paragraph] definition, "religious, charitable, 2 educational, or nonprofit organization" means a corporation, unincorporated association, community chest, fund, or foundation 3 organized and operated exclusively for religious, charitable, or 4 5 educational purposes, no part of the net earnings of which inure 6 to the benefit of any private shareholder or individual. 7 "Physician" includes a doctor of medicine, a dentist, [a 8 chiropractor, an osteopath, [a naturopath, a psychologist, an 9  $\frac{\text{optometrist}_{r}}{\text{optometrist}_{r}}$  and a podiatrist. There shall be no more than one 10 physician who acts as the attending physician. Treatment by 11 other physicians or health care providers may be allowed and referred by the attending physician, if the attending physician 12 13 determines the employee's injury or illness involves more than 14 one body system and requires multidisciplinary care or is so 15 severe or complex that the services of more than one qualified 16 health care provider are required, provided that the attending 17 physician does not have a financial interest in the qualified 18 health care provider providing services. "Financial interest" 19 means an ownership or investment interest through debt, equity, 20 or any other means. 21 SECTION 5. Section 386-3, Hawaii Revised Statutes, is

amended by amending subsection (c) to read as follows:

| 1  | "(c) [A claim for mental stress resulting solely from            |
|----|--|
| 2  | disciplinary action taken in good faith by the employer shall    |
| 3  | not be allowed; provided that if a collective bargaining         |
| 4  | agreement or other employment agreement specifies a different    |
| 5  | standard than good faith for disciplinary actions, the standards |
| 6  | set in the collective bargaining agreement or other employment   |
| 7  | agreement shall be applied in lieu of the good faith standard.   |
| 8  | For purposes of this subsection, the standards set in the        |
| 9  | collective bargaining agreement or other employment agreement    |
| 10 | shall be applied in any proceeding before the department, the    |
| 11 | appellate board, and the appellate courts. No compensation       |
| 12 | shall be allowed for mental injury or illness, or the physical   |
| 13 | manifestation brought on by mental injury or illness proximately |
| 14 | caused by personnel actions taken in good faith, including       |
| 15 | disciplinary action, counseling, work evaluation or criticism,   |
| 16 | job transfer, layoff, demotion, suspension, termination,         |
| 17 | retirement."   |
| 18 | SECTION 5. Section 386-21, Hawaii Revised Statutes, is           |
| 19 | amended by amending subsection (b) and (c) to read as follows:   |
| 20 | "(b) Whenever medical care is needed, the employer, or its       |
| 21 | insurance carrier, may mandate the injured employee to select    |

| 1  | from an employer designated healthcare provider network, to         |
|----|---|
| 2  | provide medical services for the first one-hundred and twenty       |
| 3  | days of medical treatment, unless the employee provides the         |
| 4  | employer, or its insurance carrier, with the name and address of    |
| 5  | the employee's family physician, who must be qualified as an        |
| 6  | attending physician authorized to treat injuries covered by this    |
| 7  | chapter, from whom, they will receive healthcare treatment in       |
| 8  | the event of a workers' compensation injury. Further:               |
| 9  | (1) In the absence of any employer designated health care           |
| 10 | provider network or employee designated qualified                   |
| 11 | family physician, which shall be furnished upon date                |
| 12 | of employment or twelve months prior to date of                     |
| 13 | injury, the injured employee may select any attending               |
| 14 | physician [ <del>or surgeon</del> ] who is practicing on the island |
| 15 | where the injury was incurred to render such care. If               |
| 16 | the services of a specialist are indicated, the                     |
| 17 | employee may select any such attending physician [or                |
| 18 | surgeon] practicing in the State. The director may                  |
| 19 | authorize the selection of a specialist practicing                  |
| 20 | outside the State where no comparable medical                       |
| 21 | attendance within the State is available. Upon                      |
| 22 | procuring the services of such attending physician [or              |

| 1  |     | surgeon], the injured employee shall give proper                     |
|----|-----|--|
| 2  |     | notice of the employee's selection to the employer                   |
| 3  |     | within a reasonable time after the beginning of the                  |
| 4  |     | treatment. If for any reason during the period when                  |
| 5  |     | medical care is needed, the employee wishes to change                |
| 6  |     | to another <u>attending</u> physician [ <del>or surgeon</del> ], the |
| 7  |     | employee may do so in accordance with rules prescribed               |
| 8  |     | by the director. If the employee is unable to select                 |
| 9  |     | [a] an attending physician [ <del>or surgeon</del> ] and the         |
| 10 |     | emergency nature of the injury requires immediate                    |
| 11 |     | medical attendance, or if the employee does not desire               |
| 12 |     | to select [a] an attending physician [or surgeon] and                |
| 13 |     | so advises the employer, the employer shall select the               |
| 14 |     | attending physician [or surgeon]. Such selection,                    |
| 15 |     | however, shall not deprive the employee of the                       |
| 16 |     | employee's right of subsequently selecting $[\frac{a}{a}]$ an        |
| 17 |     | attending physician [or surgeon] for continuance of                  |
| 18 |     | needed medical care[-];  |
| 19 | (2) | Only after one hundred twenty days of treatment for a                |
| 20 |     | work injury, may an employee utilizing an employer                   |
| 21 |     | designated healthcare network opt to change attending                |
| 22 |     | physicians for any reason;   |

| 1  | (3) | Fifty per cent of the employer designated healthcare   |
|----|-----|--|
| 2  |     | provider network must contain qualified healthcare     |
| 3  |     | providers who reside on the island where the injured   |
| 4  |     | employee resides; and                                  |
| 5  | (4) | The network shall contain qualified healthcare         |
| 6  |     | providers who are primarily engaged in the treatment   |
| 7  |     | of occupational injuries and healthcare providers      |
| 8  |     | primarily engaged in the treatment of nonoccupational  |
| 9  |     | injuries. The goal shall be at least twenty-five per   |
| 10 |     | cent of physicians primarily engaged in the treatment  |
| 11 |     | of nonoccupational injuries. The director shall        |
| 12 |     | encourage the integration of occupational and          |
| 13 |     | nonoccupational providers. The number of physicians    |
| 14 |     | in the healthcare provider network shall be sufficient |
| 15 |     | to enable treatment for injuries or conditions to be   |
| 16 |     | provided in a timely manner. The healthcare provider   |
| 17 |     | network shall include an adequate number and type of   |
| 18 |     | physicians, or other providers, to treat common        |
| 19 |     | injuries experienced by injured employees based on the |
| 20 |     | type of occupation or industry in which the employee   |
| 21 |     | is engaged, and the geographic area where the          |
| 22 |     | employees are employed.                                |

| 1  | (5) | Medical treatment for injuries shall be readily        |
|----|-----|--|
| 2  |     | available at reasonable times to all employees. To     |
| 3  |     | the extent feasible, all medical treatment for         |
| 4  |     | injuries shall be readily accessible to all employees. |
| 5  |     | With respect to availability and accessibility of      |
| 6  |     | treatment, the director shall consider the needs of    |
| 7  |     | rural areas, specifically those in which health        |
| 8  |     | facilities are located at least thirty miles apart.    |
| 9  | (6) | The employer, or its insurance carrier, shall submit a |
| 10 |     | plan for the healthcare provider network to the        |
| 11 |     | director for approval. The director shall approve the  |
| 12 |     | plan if the director determines that the plan meets    |
| 13 |     | the requirements of this section.                      |
| 14 | (7) | If the employer, or its insurance carrier, meets the   |
| 15 |     | requirements of this section, the director may not     |
| 16 |     | withhold approval or disapprove an employer's, or its  |
| 17 |     | insurance carrier, healthcare provider network based   |
| 18 |     | solely on the selection of providers.                  |
| 19 | (8) | All treatment provided shall be provided in accordance |
| 20 |     | with the medical treatment utilization guidelines      |
| 21 |     | established by the director.                           |

| 1  | (9)       | No person other than a qualified healthcare provider    |
|----|-----------|---|
| 2  |           | under this chapter, who is competent to evaluate the    |
| 3  |           | specific clinical issues involved in the medical        |
| 4  |           | treatment services, when these services are within the  |
| 5  |           | scope of the healthcare providers practice, may         |
| 6  |           | modify, delay, or deny requests for authorization of    |
| 7  |           | medical treatment.                                      |
| 8  | (c)       | The liability of the employer for medical care,         |
| 9  | services, | and supplies shall be limited to the charges computed   |
| 10 | as set fo | rth in this section. The director shall make            |
| 11 | determina | tions of the charges and adopt fee schedules based upon |
| 12 | those det | erminations. Effective January 1, 1997, and for each    |
| 13 | succeedin | g calendar year thereafter, the charges shall not       |
| 14 | exceed on | e hundred ten per cent of fees prescribed in the        |
| 15 | Medicare  | Resource Based Relative Value Scale system applicable   |
| 16 | to Hawaii | as prepared by the United States Department of Health   |
| 17 | and Human | Services, except as provided in this subsection. The    |
| 18 | rates or  | fees provided for in this section shall be adequate to  |
| 19 | ensure at | all times the standard of services and care intended    |
| 20 | by this c | hapter to injured employees.                            |
| 21 | If t      | he director determines that an allowance under the      |
| 22 | medicare  | program is not reasonable, or if a medical treatment,   |

| 1  | accommodation, product, or service existing as of June 29, 1995, |
|----|--|
| 2  | is not covered under the medicare program, the director may, at  |
| 3  | any time, establish an additional fee schedule or schedules not  |
| 4  | exceeding the prevalent charge for fees for services actually    |
| 5  | received by providers of health care services to cover charges   |
| 6  | for that treatment, accommodation, product, or service. If no    |
| 7  | prevalent charge for a fee for service has been established for  |
| 8  | a given service or procedure, the director shall adopt a         |
| 9  | reasonable rate that shall be the same for all providers of      |
| 10 | health care services to be paid for that service or procedure.   |
| 11 | The director shall update the schedules required by this         |
| 12 | section every three years or annually, as required. The updates  |
| 13 | shall be based upon:   |
| 14 | (1) Future charges or additions prescribed in the Medicare       |
| 15 | Resource Based Relative Value Scale system applicable            |
| 16 | to Hawaii as prepared by the United States Department            |
| 17 | of Health and Human Services; or                                 |
| 18 | (2) A statistically valid survey by or submitted to the          |
| 19 | director of prevalent charges for fees for services              |
| 20 | actually received by providers of health care services           |
| 21 | or based upon the information provided to the director           |

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1
              by the appropriate state agency having access to
 2
              prevalent charges for medical fee information.
 3
         When a dispute exists between an insurer or self-insured
    employer and a medical service provider regarding the amount of
 4
    a fee for medical services, the director may resolve the dispute
 5
 6
    in a summary manner as the director may prescribe; provided that
7
    a provider shall not charge more than the provider's private
    patient charge for the service rendered."
 8
 9
         SECTION 6. Section 386-22, Hawaii Revised Statutes, is
10
    amended to read as follows:
11
         "§386-22 Artificial member and other aids. Where an
12
    injury results in the amputation of an arm, hand, leg, or foot,
13
    or the enucleation of an eye, or the loss of natural or
14
    artificial teeth, or the loss of vision which may be partially
    or wholly corrected by the use of lenses, the employer shall
15
16
    furnish an artificial member to take the place of each member
    lost and, in the case of correctible loss of vision, a set of
17
18
    suitable glasses. Where it is certified to be necessary by [a
19
    licensed] the attending physician [or surgeon] chosen by
20
    agreement of the employer and the employee, the employer shall
21
    furnish such other aids, appliances, apparatus, and supplies as
22
    are required to cure or relieve the effects of the injury. When
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2 above, certifies that it is necessitated by ordinary wear, the 3 employer shall repair or replace such artificial members, aids, 4 appliances, or apparatus. 5 Where an employee suffers the loss of or damage to any 6 artificial member, aid, appliance, or apparatus by accident 7 arising out of and in the course of the employee's employment, 8 the employer shall repair or replace the member, aid, appliance, 9 or apparatus whether or not the same was furnished initially by 10 the employer. The liability of the employer for artificial members, aids, 11 12 appliances, apparatus, or supplies as is imposed by this section 13 shall be limited to such charges as prevail in the same 14 community for similar equipment of a person of a like standard of living when the equipment is paid for by that person and 15 16 shall be subject to the deductible under section 386-100." SECTION 7. Section 386-25, Hawaii Revised Statutes, is 17 18 amended to read as follows: 19 "§386-25 Vocational rehabilitation. (a) The purposes of vocational rehabilitation are to restore an injured worker's 20 21 earning capacity as nearly as possible to that level which the 22 worker was earning at the time of injury and to return the

[a licensed] the attending physician [or surgeon], chosen as

- 1 injured worker to suitable work in the active labor force as
- 2 quickly as possible in a cost-effective manner.
- 3 (b) The director may refer employees who may have or have
- 4 suffered permanent disability as a result of work injuries and
- 5 who in the director's opinion can be vocationally rehabilitated
- 6 to the department of human services or to private providers of
- 7 rehabilitation services for vocational rehabilitation services
- 8 that are feasible. A referral shall be made upon recommendation
- 9 of the rehabilitation unit established under section 386-71.5
- 10 and after the employee has been deemed physically able to
- 11 participate in rehabilitation by the employee's attending
- 12 physician.
- 13 The unit shall include appropriate professional staff and
- 14 shall have the following duties and responsibilities:
- 15 (1) To review and approve rehabilitation plans developed
- by certified providers of rehabilitation services,
- whether they be private or public;
- 18 (2) To adopt rules consistent with this section which
- shall expedite and facilitate the identification,
- notification, and referral of industrially injured
- employees to rehabilitation services, and establish

| 1  |                      | minimum standards for providers providing                    |
|----|----------------------|--|
| 2  |                      | rehabilitation services under this section;                  |
| 3  | (3)                  | To certify private and public providers of                   |
| 4  |                      | rehabilitation services meeting the minimum standards        |
| 5  |                      | established under paragraph (2); and                         |
| 6  | (4)                  | To enforce the implementation of rehabilitation plans.       |
| 7  | (C)                  | The director shall approve a rehabilitation plan as          |
| 8  | meeting f            | fully the employer's obligation under this section that      |
| 9  | includes             | a program modifying the employee's job through changes       |
| 10 | to the wo            | ork process or function, providing alternative work          |
| 11 | within th            | ne employee's physical limitations, or locating              |
| 12 | reemploym            | ment with a new employer using the employee's existing       |
| 13 | job skill            | s. Notwithstanding subsection (e), the employee's            |
| 14 | refusal t            | to accept a plan under this subsection shall terminate       |
| 15 | compensat            | ion for temporary total disability.                          |
| 16 | [ <del>(c)</del>     | -] <u>(d)</u> Enrollment in a rehabilitation plan or program |
| 17 | shall not            | be mandatory and the approval of a proposed                  |
| 18 | rehabilit            | ation plan or program by the injured employee shall be       |
| 19 | required.            | [The injured employee may select a certified provider        |
| 20 | <del>of rehabi</del> | litation services. Both the certified provider and the       |
| 21 | <del>injured c</del> | employee, within a reasonable time after initiating          |
| 22 | <del>rehabilit</del> | ation services, shall give proper notice of selection        |

to the employer. ] All plans developed under this subsection by 1 2 a certified provider of rehabilitation services, who shall be 3 chosen and agreed upon by both the employee and employer, shall 4 be subject to a performance review for effectiveness before 5 implementation and twenty-six weeks after said implementation. 6 No plan for rehabilitation shall extend, nor shall any extension 7 be granted, beyond the initial twenty-six weeks without a 8 written performance review. The attending physician, certified 9 vocational rehabilitation counselor and employer, in 10 consultation with the employee or employee's representative, if 11 applicable, shall conduct the performance review to ensure that 12 the plan is likely to result in return to suitable gainful 13 employment. In instances where there is no agreement, the 14 director shall make the final determination for implementation and any extension of an additional twenty-six weeks. 15 16 [<del>(d)</del>] (e) An injured employee's enrollment in a 17 rehabilitation plan or program shall not affect the employee's 18 entitlement to temporary total disability compensation if the employee earns no wages during the period of enrollment. If the 19 20 employee receives wages for work performed under the plan or 21 program, the employee shall be entitled to temporary total 22 disability compensation in an amount equal to the difference

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- 1 between the employee's average weekly wages at the time of
- 2 injury and the wages received under the plan or program, subject
- 3 to the limitations on weekly benefit rates prescribed in section
- 4 386-31(a). The employee shall not be entitled to such
- 5 compensation for any week during this period where the wages
- 6 equal or exceed the average weekly wages at the time of injury.
- 7 [<del>(e)</del>] (f) The director shall adopt rules for additional
- 8 living expenses necessitated by the rehabilitation program,
- 9 together with all reasonable and necessary vocational training.
- 10  $\left[\frac{f}{f}\right]$  (g) If the rehabilitation unit determines that
- 11 vocational rehabilitation is not possible or feasible, it shall
- 12 certify such determination to the director.
- 13  $\left[\frac{g}{g}\right]$  (h) The eligibility of any injured employee to
- 14 receive other benefits under this chapter shall in no way be
- 15 affected by the employee's entrance upon a course of vocational
- 16 rehabilitation as herein provided.
- 17 [\(\frac{(h)}{}\)] (i) Vocational rehabilitation services for the
- 18 purpose of developing a vocational rehabilitation plan may be
- 19 approved by the director and the director may periodically
- 20 review progress in each case."
- 21 SECTION 8. Section 386-26, Hawaii Revised Statutes, is
- 22 amended to read as follows:

| 1  | "§386-26 Guidelines on frequency of treatment and                |
|----|--|
| 2  | reasonable utilization of health care and services. The          |
| 3  | director shall issue guidelines for the frequency of treatment   |
| 4  | and for reasonable utilization of medical care and services by   |
| 5  | health care providers that are considered necessary and          |
| 6  | appropriate under this chapter.                                  |
| 7  | The guidelines shall be adopted pursuant to chapter 91 and       |
| 8  | shall not interfere with the injured employee's rights to        |
| 9  | exercise free choice of physicians [under] as prescribed in      |
| 10 | section 386-21.  |
| 11 | In addition, the director shall adopt updated medical fee        |
| 12 | schedules referred to in section 386-21 and where deemed         |
| 13 | appropriate shall establish separate fee schedules for services  |
| 14 | of health care providers as defined in section 386-1 to become   |
| 15 | effective no later than June 30, 1986, in accordance with        |
| 16 | chapter 91."   |
| 17 | SECTION 9. Section 386-31, Hawaii Revised Statutes, is           |
| 18 | amended by amending subsection (b) to read as follows:           |
| 19 | "(b) Temporary total disability. Where a work injury             |
| 20 | causes total disability not determined to be permanent in        |
| 21 | character, the employer, for the duration of the disability, but |
| 22 | not including the first three calendar days thereof, shall pay   |

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2 and two-thirds per cent of the employee's average weekly wages, 3 subject to the limitations on weekly benefit rates prescribed in subsection (a), or if the employee's average weekly wages are 4 5 less than the minimum weekly benefit rate prescribed in 6 subsection (a), at the rate of one hundred per cent of the 7 employee's average weekly wages. 8 The employer shall pay temporary total disability benefits promptly as they accrue to the person entitled thereto without 9 10 waiting for a decision from the director, unless such right is 11 controverted by the employer in the employer's initial report of 12 industrial injury. The first payment of benefits shall become 13 due and shall be paid no later than on the tenth day after the 14 employer has been notified of the occurrence of the total 15 disability, and thereafter the benefits due shall be paid weekly 16 except as otherwise authorized pursuant to section 386-53. 17 The payment of such benefits shall only be terminated upon 18 order of the director or if the employee is able to resume 19 work [-], if maximum medical improvement has been reached, if the 20 employee has filed a false claim, or upon payment of one-21 hundred-four weeks of benefits, whichever comes first. In the 22 event that temporary total disability benefits are paid for one-

the injured employee a weekly benefit at the rate of sixty-six

- 1 <u>hundred and four weeks</u>, the director may order a continuation of
- 2 benefits after a hearing in which by preponderance of evidence
- 3 supports a finding that maximum medical improvement has not been
- 4 achieved or the employee is enrolled in a vocational
- 5 rehabilitation plan, or that the injury is deteriorating. Sixty
- 6 days prior to the termination of benefits, the employee can
- 7 request a hearing to petition that benefits not be terminated.
- 8 When the employer is of the opinion that temporary total
- 9 disability benefits should be terminated because the injured
- 10 employee is able to resume work, the employer shall notify the
- 11 employee and the director in writing of an intent to terminate
- 12 such benefits at least two weeks prior to the date when the last
- 13 payment is to be made. The notice shall give the reason for
- 14 stopping payment and shall inform the employee that the employee
- 15 may make a written request to the director for a hearing if the
- 16 employee disagrees with the employer. Upon receipt of the
- 17 request from the employee, the director shall conduct a hearing
- 18 as expeditiously as possible and render a prompt decision as
- 19 specified in section 386-86.
- 20 An employer or insurance carrier who fails to comply with
- 21 this section shall pay not more than \$2,500 into the special

1 compensation fund upon the order of the director, in addition to
2 other penalties prescribed in section 386-92.

3 In any case where the director determines based upon a (1)review of medical records and reports and other 4 5 relevant documentary evidence that an injured 6 [employee's medical condition may be stabilized] 7 employee has reached maximum medical improvement and 8 the employee is unable to return to the employee's 9 regular job, the director shall issue a preliminary 10 decision regarding the claimant's entitlement and limitation to benefits and rights under Hawaii's 11 12 workers' compensation laws. The preliminary decision 13 shall be sent to the affected employee and the 14 employee's designated representative and the employer and the employer's designated representative and shall 15 16 state that any party disagreeing with the director's 17 preliminary findings of [medical stabilization] 18 maximum medical improvement and work limitations may 19 request a hearing within twenty days of the date of the decision. The director shall be available to 20 21 answer any questions during the twenty-day period from 22 the injured employee and affected employer. If

neither party requests a hearing challenging the director's finding the determination shall be deemed accepted and binding upon the parties. In any case where a hearing is held on the preliminary findings, any person aggrieved by the director's decision and order may appeal under section 386-87.

A preliminary decision of the director shall inform the injured employee and the employer of the following responsibilities, benefits, and limitations on vocational rehabilitation benefits which are designed to facilitate the injured employee's early return to suitable gainful employment:

- (A) That the injured employee may invoke the employee's rights under section 378-2, 378-32, or 386-142, or all of them, in the event of unlawful discrimination or other unlawful employment practice by the employer.
- (B) That after termination of temporary total disability benefits an injured employee who resumes work may be entitled to permanent partial disability benefits, which if awarded, shall be

1 paid regardless of the earnings or employment 2 status of the disabled employee at the time. 3 In any case in which the rehabilitation unit (2) determines that an injured employee is not a feasible 4 candidate for rehabilitation and that the employee is 5 6 unable to resume the employee's regular job, it shall 7 promptly certify the same to the director. Soon thereafter, the director shall conduct a hearing to 8 9 determine whether the injured employee remains 10 temporarily totally disabled, or whether the employee is permanently partially disabled, or permanently 11 12 totally disabled." SECTION 10. Section 386-98, Hawaii Revised Statutes, is 13 14 amended to read as follows: 15 "§386-98 [Fraud violations and penalties.] Workers' 16 compensation insurance fraud. (a) [A fraudulent insurance act, 17 under this chapter, shall include acts or omissions committed by 18 any person who intentionally or ] A person commits the offense of 19 workers' compensation insurance fraud if the person knowingly 20 [acts or omits to act so as] misrepresents or conceals a 21 material fact, opinion, or intention in order to obtain 22 [benefits, deny benefits, obtain benefits compensation for

| 1  | services ; | provided, or provides legal assistance or counsel to    |
|----|------------|---|
| 2  | obtain be  | nefits or recovery through fraud or deceit by doing] or |
| 3  | attempts   | to obtain or to deny coverage, benefits, recovery, or   |
| 4  | compensat  | ion for services, or provides legal assistance or       |
| 5  | counsel to | o obtain benefits through fraud or deceit if the person |
| 6  | does any   | of the following:                                       |
| 7  | (1)        | Presenting or causing to be presented any false         |
| 8  |            | information on an application;                          |
| 9  | (2)        | Presenting or causing to be presented any false or      |
| 10 |            | fraudulent claim for the payment of a loss;             |
| 11 | (3)        | Presenting multiple claims for the same loss or         |
| 12 |            | injury, including presenting multiple claims to more    |
| 13 |            | than one insurer, except when these multiple claims     |
| 14 |            | are appropriate and each insurer is notified            |
| 15 |            | immediately in writing of all other claims and          |
| 16 |            | insurers;   |
| 17 | (4)        | Making or causing to be made any false or fraudulent    |
| 18 |            | claim for payment or denial of a health care benefit;   |
| 19 | (5)        | Submitting a claim for a health care benefit that was   |
| 20 |            | not used by, or on behalf of, the claimant;             |
| 21 | (6)        | Presenting multiple claims for payment of the same      |
| 22 |            | health care benefit;                                    |

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| 1  | ( / )     | Presenting for payment any undercharges for health      |
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| 2  |           | care benefits on behalf of a specific claimant unless   |
| 3  |           | any known overcharges for health care benefits for      |
| 4  |           | that claimant are presented for reconciliation at that  |
| 5  |           | <pre>same time;</pre>                                   |
| 6  | (8)       | Misrepresenting or concealing a material fact;          |
| 7  | (9)       | Fabricating, altering, concealing, making a false       |
| 8  |           | entry in, or destroying a document;                     |
| 9  | (10)      | Making or causing to be made any false or fraudulent    |
| 10 |           | statements with regard to entitlements or benefits,     |
| 11 |           | with the intent to discourage an injured employee from  |
| 12 |           | claiming benefits or pursuing a workers' compensation   |
| 13 |           | claim; or   |
| 14 | (11)      | Making or causing to be made any false or fraudulent    |
| 15 |           | statements or claims by, or on behalf of, a client      |
| 16 |           | with regard to obtaining legal recovery or benefits.    |
| 17 | (b)       | [No] A person, who is an employer [shall wilfully       |
| 18 | make] or  | employer's representative, commits the offense of       |
| 19 | workers'  | compensation insurance fraud if the person knowingly    |
| 20 | makes a f | alse statement or representation to avoid the impact of |
| 21 | nast adva | ree claims experience through change of ownership       |

| 1  | control, management, or operation to directly obtain any        |
|----|---|
| 2  | workers' compensation insurance policy.                         |
| 3  | (c) It shall be [inappropriate] unlawful for any                |
| 4  | discussion on benefits, recovery, or settlement to include the  |
| 5  | threat or implication of criminal prosecution. Any threat or    |
| 6  | implication shall be immediately referred in writing to:        |
| 7  | (1) The state bar if attorneys are in violation;                |
| 8  | (2) The insurance commissioner if an insurer or insurance       |
| 9  | company personnel are in violation; or                          |
| 10 | (3) The regulated industries complaints office if health        |
| 11 | care providers are in violation, for investigation              |
| 12 | and, if appropriate, disciplinary action.                       |
| 13 | [ <del>(d) An offense under subsections (a) and (b) shall</del> |
| 14 | constitute a:   |
| 15 | (1) Class C felony if the value of the moneys obtained or       |
| 16 | denied is not less than \$2,000;                                |
| 17 | (2) Misdemeanor if the value of the moneys obtained or          |
| 18 | denied is less than \$2,000; or                                 |
| 19 | (3) Petty misdemeanor if the providing of false                 |
| 20 | information did not cause any monetary loss.                    |
| 21 | Any person subject to a criminal penalty under this section     |
| 22 | shall be ordered by a court to make restitution to an insurer o |

| 1  | any other person for any financial loss sustained by the insurer |
|----|--|
| 2  | or other person caused by the fraudulent act.                    |
| 3  | (e) In lieu of the criminal penalties set forth in               |
| 4  | subsection (d), any person who violates subsections (a) and (b)  |
| 5  | may be subject to the administrative penalties of restitution of |
| 6  | benefits or payments fraudulently received under this chapter,   |
| 7  | whether received from an employer, insurer, or the special       |
| 8  | compensation fund, to be made to the source from which the       |
| 9  | compensation was received, and one or more of the following:     |
| 10 | (1) A fine of not more than \$10,000 for each violation;         |
| 11 | (2) Suspension or termination of benefits in whole or in         |
| 12 | <del>part;</del>   |
| 13 | (3) Suspension or disqualification from providing medical        |
| 14 | care or services, vocational rehabilitation services,            |
| 15 | and all other services rendered for payment under this           |
| 16 | chapter;   |
| 17 | (4) Suspension or termination of payments for medical,           |
| 18 | vocational rehabilitation and all other services                 |
| 19 | rendered under this chapter;                                     |
| 20 | (5) Recoupment by the insurer of all payments made for           |
| 21 | medical care, medical services, vocational                       |

| 1  | rehabilitation services, and all other services                  |
|----|--|
| 2  | rendered for payment under this chapter; or                      |
| 3  | (6) Reimbursement of attorney's fees and costs of the            |
| 4  | party or parties defrauded.                                      |
| 5  | (f) With respect to the administrative penalties set forth       |
| 6  | in subsection (e), no penalty shall be imposed except upon       |
| 7  | consideration of a written complaint that specifically alleges   |
| 8  | violation of this section occurring within two years of the date |
| 9  | of said complaint. A copy of the complaint specifying the        |
| 10 | alleged violation shall be served promptly upon the person       |
| 11 | charged. The director or board shall issue, where a penalty is   |
| 12 | ordered, a written decision stating all findings following a     |
| 13 | hearing held not fewer than twenty days after written notice to  |
| 14 | the person charged. Any person aggrieved by the decision may     |
| 15 | appeal the decision under sections 386-87 and 386-88.            |
| 16 | (d) This section shall not supersede any other law               |
| 17 | relating to theft, fraud, or deception. Workers' compensation    |
| 18 | insurance fraud may be prosecuted under this chapter or any      |
| 19 | other applicable statute or common law and all penalties and     |
| 20 | remedies shall be cumulative.                                    |
| 21 | (e) In prosecutions for workers' compensation insurance          |
| 22 | fraud or related offenses including theft in sections 708-830,   |

| 1  | 708-830.5, 708-831, and 708-833, the offense charged shall be   |
|----|---|
| 2  | considered an "offense an element of which is either fraud or   |
| 3  | breach of fiduciary obligation" for the purposes of extending,  |
| 4  | pursuant to section 701-108(3)(a), the time limitations for     |
| 5  | prosecutions set forth in section 701-108.                      |
| 6  | (f) The insurance fraud investigations branch of the            |
| 7  | department of commerce and consumer affairs shall investigate   |
| 8  | and initiate legal proceedings to enforce workers' compensation |
| 9  | insurance fraud relating to both self-insured employers and     |
| 10 | fully insured employers."                                       |
| 11 | SECTION 11. Statutory material to be repealed is bracketed      |
| 12 | and stricken. New statutory material is underscored.            |
| 13 | SECTION 12. This Act shall take effect upon approval.           |
| 14 |   |
| 15 | INTRODUCED BY:  |
| 16 | BY REQUEST  |
| 17 |   |
| 18 |   |